

U.S. APPROPRIATED FUNDS

This appendix provides an accounting of U.S. appropriated funds under these laws:

- P.L. 108-7, February 20, 2003
- P.L. 108-11, April 16, 2003
- P.L. 108-106, November 6, 2003
- P.L. 108-287, August 5, 2004
- P.L. 109-13, May 11, 2005
- P.L. 109-102, November 14, 2005
- P.L. 109-148, December 30, 2005
- P.L. 109-234, June 15, 2006
- P.L. 109-289, September 29, 2006

Iraq Relief and Reconstruction Fund and Natural Resources Risk Remediation Fund under Public Law 108-11

In April 2003, Congress passed P.L. 108-11, which included bilateral economic assistance for Iraq:

- The Iraq Relief and Reconstruction Fund (IRRF 1) was created. Twelve sectors were identified to be funded and appropriated to the Department of State (DoS), U.S. Agency for International Development (USAID), Department of the Treasury (Treasury), Department of Defense (DoD), and Department of Health and Human Services (HHS).
- The Natural Resources Risk Remediation Fund (NRRRF) was created “for expenses necessary, in and around Iraq, to address emergency fire fighting, repair of damage to oil facilities and related infrastructure....”

P.L. 108-11 also funded the daily operations of the Coalition Provisional Authority (CPA) until P.L. 108-106 was passed in November

STATUS OF SUPPLEMENTAL APPROPRIATION, P.L. 108-11, AS OF 3/31/2007 (MILLIONS)

SOURCE	AGENCY	APPORTIONED	OBLIGATED	EXPENDED
NRRRF	DoD	\$802.0	\$800.6	\$797.8
IRRF 1	USAID	1,617.0	1,617.0	1,600.0
	DoD IRRF 1	518.3	518.3	517.3
	DoS	125.4	125.4	116.7
	Treasury	6.0	6.0	5.0
	USTDA	5.0	4.9	4.6
	Subtotal	2,271.7	2,271.6	2,243.6
Non-IRRF P.L. 108-11	USAID	484.3	468.1	435.5
	DoS	66.0	66.0	60.4
	Subtotal	550.3	534.1	495.9
IFF	CPA-OPS	N/A	442.9	411.1
	New Iraqi Army	51.2	51.2	49.8
	Subtotal	51.2	494.1	460.9
Total		\$3,675.2	\$4,100.4	\$3,998.2

Note: Under P.L. 108-11, Congress funded NRRRF through transfers, including up to \$489.3 million from the Iraq Freedom Fund. Data not formally reviewed or audited. Figures may not total correctly because of rounding. USAID figures may not include money from other funds allocated for IRRF 1.

TABLE F-1

STATUS OF P.L. 108-11 IRRF 1 FUNDS BY PROGRAM AND BY USAID STRATEGIC OBJECTIVES, AS OF 3/31/2007 (MILLIONS)

AGENCY	PROGRAM NAME	APPORTIONED	OBLIGATED	EXPENDED
USAID	Restore Critical Infrastructure	\$1,124.4	\$1,124.4	\$1,108.9
	Improve Efficiency and Accountability of Government	174.7	174.7	174.7
	Support Education, Health, and Social Services	118.5	118.5	118.2
	Relief: Office of Foreign Disaster Assistance	43.5	43.5	43.2
	Office of Transition Initiatives	57.6	57.6	57.3
	Expand Economic Opportunity	65.9	65.9	65.7
	Program Support and Development of Gulf Region	18.0	18.0	18.0
	Administrative Expenses	14.6	14.6	14.0
	Subtotal	1,617.0	1,617.0	1,600.0
DoD	Restore Iraq Electricity	299.9	299.9	299.9
	Restore Iraq Oil	165.0	165.0	165.0
	First Responder Network/DIILS	53.3	53.3	52.3
	Subtotal	518.3	518.3	517.3
DoS	Police/Prison Programs	61.5	61.5	56.2
	Relief Efforts	27.0	27.0	26.9
	Law Enforcement	24.6	24.6	21.4
	Humanitarian Demining	12.3	12.3	12.3
	Subtotal	125.4	125.4	116.7
Treasury	Technical Assistance	6.0	6.0	5.0
	Subtotal	6.0	6.0	5.0
U.S. Trade and Dev. Agency	Technical Assistance/Training	5.0	4.9	4.6
	Subtotal	5.0	4.9	4.6
Total IRRF 1 Funds		\$2,271.7	\$2,271.6	\$2,243.6

Source: USAID, response to SIGIR, April 6, 2007; USACE, response to SIGIR, April 7, 2007; DoS, response to SIGIR, April 5, 2007; Treasury, response to SIGIR, April 6, 2007; USTDA, response to SIGIR, April 3, 2007.

Note: Data not formally reviewed or audited. Figures may not total correctly because of rounding. USAID figures may not include money from other funds allocated for IRRF 1.

TABLE F-2

2003. Most of the funds (55%) allocated in P.L. 108-11 were used for the rehabilitation of Iraqi infrastructure—primarily oil production and electricity generation. Other major uses included humanitarian relief, governance initiatives, and health and social services.

Tables F-1, F-2, and F-3 provide the status of P.L. 108-11 funds.

Commanders' Assistance Programs

Military assistance programs continue to play a vital role in the reconstruction of Iraq. In an insecure environment, area commanders can

develop the necessary relationships with Iraqi civic leaders to initiate crucial local projects.

COMMANDER'S EMERGENCY RESPONSE PROGRAM

Initially funded with Iraqi assets [seized assets and Development Fund for Iraq (DFI) funds], the Commander's Emergency Response Program (CERP) received its first U.S. appropriated funds in August 2004, under P.L. 108-287.

For highlights of CERP funding by project sector, see Section 2 of this Report. For a summary of CERP appropriations, see Table F-4.

**STATUS OF P.L. 108-11 NRRRF AND NON-IRRF 1 FUNDS BY PROGRAM AND BY USAID STRATEGIC OBJECTIVES,
AS OF 3/31/2007 (MILLIONS)**

AGENCY	PROGRAM NAME	APPORTIONED	OBLIGATED	EXPENDED
NRRRF Funds				
DoD	Restore Iraq Oil	\$802.0	\$800.6	\$797.8
Total NRRRF Funds		802.0	800.6	797.8
Non-IRRF 1 Funds				
USAID	Food Aid: Office of Food for Peace	243.2	243.2	242.6
	Improve Capacity of National Government	21.2	21.2	8.8
	Restore Critical Infrastructure	45.2	29.1	27.3
	Support Education, Health, and Social Services	34.0	34.0	33.8
	Relief: Office of Foreign Disaster Assistance	71.5	71.5	63.7
	Operating Expenses	23.3	23.3	23.3
	Program Support and Development of Gulf Region	11.2	11.2	11.2
	Improve Efficiency and Accountability of Government	8.9	8.9	8.2
	Office of Transition Initiatives	11.8	11.8	11.7
	Expand Economic Opportunity	5.0	5.0	5.0
	Expand Private Sector Economic Opportunities	9.0	9.0	0.0
	Subtotal	484.3	468.2	435.6
DoS	Coalition Support	66.0	66.0	60.4
	Subtotal	66.0	66.0	60.4
Total Non-IRRF 1 Funds		\$550.3	\$534.1	\$495.9

Source: USAID, response to SIGIR, April 6, 2007; USACE, response to SIGIR, April 7, 2007; DoS, response to SIGIR, April 5, 2007.
 Note: Under P.L. 108-11, Congress funded NRRRF through transfers, including up to \$489.3 million from the Iraq Freedom Fund.
 Data not formally reviewed or audited. Figures may not total correctly because of rounding.

TABLE F-3

IRAQ CERP APPROPRIATIONS, AS OF 3/31/2007 (MILLIONS)

APPROPRIATION	TOTAL PROGRAM FUNDING
P.L. 108-287 (FY 2004)	\$140
P.L. 109-13 (FY 2005)	718
P.L. 109-148 (FY 2006)	500
P.L. 109-234 (FY 2006)	423
P.L. 109-289 (FY 2007)	375
Total U.S. Appropriated FY 2006	\$2,156

Note: Data not formally reviewed or audited. SIGIR reports in Audit 07-006, Congress appropriated \$923 million in FY 06 for CERP activities in Iraq and Afghanistan. The Department of the Army allocated \$724.5 million for use in fiscal year 2006, and carried forward the balance of \$198.5 million to fiscal year 2007. The U.S. Central Command then allocated \$510 million to MNC-I, with the remaining \$214.5 million going to fund CERP projects executed by U.S. forces in Afghanistan.

TABLE F-4

Table F-5 provides a profile of CERP projects funded by U.S. appropriations.

IRAQI INTERIM GOVERNMENT FUND AND COMMANDERS HUMANITARIAN RELIEF AND RECONSTRUCTION PROGRAM

In 2004, the Iraqi Interim Government established the Iraqi Interim Government Fund (IIGF), with \$136 million from the DFI, for U.S. military commanders to respond to the urgent humanitarian relief and reconstruction requirements of the local population in their areas of responsibility. In response to an Iraqi demand to match the IIGF, a separate program, the Commanders Humanitarian Relief and Reconstruction Program (CHRRP) was created with \$86 million from IRRF 2.

The Multi-National Force-Iraq (MNF-I) maintains IIGF and CHRRP funding. Iraqi government projects must be selected from a project list approved by the Iraqis and MNF-I.

For a summary of CHRRP and IIGF data, see Table F-6.

Iraq Relief and Reconstruction Fund (IRRF 2) Funds under Public Law 108-106

On November 6, 2003, Congress passed P.L. 108-106 to provide \$18.4 billion for the IRRF to address the extensive requirements for Iraq reconstruction identified before the war and during the summer and fall of 2003. The act mandates specific sector aid funding totals, with limitations on the transfer of funds among

FY 2006 CERP PROJECTS BY TYPE, AS OF 3/31/2007 (MILLIONS)

PROJECT TYPE	FY 2006		FY 2007	
	OBLIGATED	EXPENDED	OBLIGATED	EXPENDED
Agriculture - Irrigation	\$42.3	\$20.3	\$14.3	\$1.1
Repair of Damage Resulting from Military Operations	1.5	1.3	3.2	0.4
Civic Cleanup Activities	17.4	15.0	11.9	3.7
Repair of Civic or Cultural Facilities	6.7	3.1	16.2	0.5
Civic Support Vehicles	2.2	2.2	0.8	0.2
Condolence Payments	7.8	7.4	3.6	1.6
Economic, Financial, and Management Improvements	10.5	8.7	7.8	0.6
Education	43.1	28.0	34.8	9.2
Electricity	78.7	42.8	63.2	7.7
Food Production and Distribution	1.5	1.2	1.3	0.3
Healthcare	25.7	11.7	9.8	1.7
Rule of Law and Governance	10.1	8.4	3.9	1.3
Other Humanitarian or Reconstruction Projects	22.8	9.7	12.3	3.9
Oil	20.7	6.1	8.2	0.1
Telecommunication	7.3	5.0	0.9	0.2
Transportation	65.7	47.2	27.3	8.5
Water and Sanitation	138.3	63.9	70.4	15.0
Total	\$502.1	\$282.0	\$289.8	\$56.1

Source: Multi-National Corps-Iraq, April 2, 2007.

TABLE F-5

CHRRP AND IIGF, AS OF 3/31/2007 (MILLIONS)

FUND SOURCE	OBLIGATED	EXPENDED
CHRRP (FY 2006)	\$120.9	\$99.1
IIGF	126.0	117.7
Total	\$246.9	\$216.8

Source: Multi-National Corps-Iraq, April 2, 2007.

Note: Data not formally reviewed or audited. Figures may not total correctly because of rounding.

TABLE F-6

CURRENT STATUS OF IRRF 2 (THOUSANDS)

SECTOR	APPORTIONED	COMMITTED	OBLIGATED	EXPENDED
Security & Law Enforcement	\$5,002.6	\$4,989.0	\$4,986.2	\$4,729.0
Electric Sector	4,239.5	4,172.0	4034.2	3,122.7
Oil	1,724.7	1,672.8	1,582.8	1,369.3
Justice, Public Safety, and Civil Society	1,304.2	1,303.9	1,297.4	1,030.5
Democracy	1,001.9	998.2	998.2	920.3
Education, Refugees, Human Rights, and Governance	401.5	401.3	401.3	356.2
Roads, Bridges, and Construction	333.6	331.9	324.6	214.5
Health Care	818.9	814.5	800.3	639.4
Transportation and Telecommunications Projects	464.1	456.7	450.9	344.9
Water Resources and Sanitation	2,131.1	2,112.7	2,042.8	1,503.5
Private Sector Development	814.0	809.3	809.3	780.1
Administrative Expense	213.0	210.5	210.5	186.1
Total by Sector	\$18,448.9	\$18,272.8	\$17,938.5	\$15,196.5
Construction		\$10,503.8	\$10,190.8	8,246.1
Non-Construction		6,771.3	6,749.6	6,030.0
Democracy		998.3	998.2	920.3
Total by Program		\$18,272.8	\$17,938.5	\$15,196.5

Source: DoS, *Iraq Weekly Status Report*, March 28, 2007.

Note: Appendix C of this Report includes a crosswalk between the DoS *Section 2207 Report* and SIGIR sectors. Data not formally reviewed or audited. Figures may not total correctly because of rounding.

TABLE F-7

sectors. Apportioned funds are restricted to six departments or agencies: DoD, DoS, USAID, Treasury, USIP, and HHS.

The current funding status for IRRF 2—with corresponding commitments, obligations, and expenditures—is outlined in Table F-7.

OPERATING EXPENSES

Under P.L. 108-106, as amended, SIGIR is required to report information on the operating expenses funded by IRRF 2 for U.S. government agencies or departments involved with the reconstruction of Iraq. Table F-8 provides the status of operating funds derived from IRRF 2 for each agency with operational activities in Iraq.

AGENCY-SPECIFIC CUMULATIVE IRRF-FUNDED OPERATING EXPENSES, AS OF 3/31/2007 (MILLIONS)

AGENCY	EXPENDED
DoD	\$182.2
Treasury	2.9
DoS	159.6
OPIC	0.9
USAID	148.0
USIP	0.6
DoJ	0.1
Total	\$494.3

TABLE F-8

STATUS OF MISSION-DIRECT OPERATING EXPENSES, P.L. 108-106, AS OF 3/31/2007 (MILLIONS)

SOURCE	APPROPRIATED	OBLIGATED	EXPENDED
CPA-OPS	\$768.8	\$767.9	\$733.2
IRMO	139.2	138.0	135.1
SIGIR	99.0	81.5	71.0
Total	\$1,007.0	\$987.4	\$939.3

Note: Data not formally reviewed or audited. Figures may not total correctly because of rounding.

TABLE F-9

MISSION-DIRECT OPERATING EXPENSES UNDER P.L. 108-106

Since the establishment of U.S. Mission-Iraq and the transfer of governance authority on June 28, 2004, various groups involved with Iraq reconstruction have received money from U.S. Mission-Iraq's budget. This support is outside the SIGIR's IRRF reporting requirements.

From its inception as the Coalition Provisional Authority Inspector General (CPA-IG), SIGIR tracked the operational expenses of CPA. CPA daily operations from April to November 6, 2003, were initially supported by the Iraq Freedom Fund (IFF), which was created by P.L. 108-11 in April 2003. From November 6, 2003, to June 28, 2004, CPA operations were funded from P.L. 108-106.

As U.S. Mission-Iraq became operational and the Iraq Reconstruction Management Office (IRMO) assumed many of CPA's reconstruction duties; \$105.75 million was trans-

ferred from CPA's P.L. 108-106 appropriation to DoS to fund these operations. The Congress also authorized the funding of CPA-IG operations (now SIGIR) with \$75 million from P.L. 108-106. SIGIR was appropriated another \$24 million from P.L. 109-234. Table F-9 provides an update of P.L. 108-106 and P.L. 109-234 supplemental funding for CPA Operations (CPA-OPS), IRMO, and SIGIR.

Iraq Security Forces Fund (ISFF)

P.L. 109-13, enacted May 11, 2005, provided \$5.7 billion for the Iraq Security Forces Fund (FY 2005). This amount has been fully obligated, and \$4.6 billion has been expended. ISFF has also received these appropriations:

- \$3 billion, P.L. 109-234, enacted June 15, 2006 (FY 2006)
- \$1.7 billion, P.L. 109-289, enacted September 29, 2006 (FY 2007)

Tables F-10 and F-11 outline the financial status of the FY 06 and FY 07 ISFF appropriations.

Economic Support Fund

P.L. 109-234, enacted June 15, 2006, provided \$1.5 billion for the Economic Support Fund (ESF). ESF has also received these appropriations:

- \$40 million, P.L. 108-7, enacted February 20, 2003
- \$10 million, P.L. 108-11, enacted April 16, 2003
- \$60.4 million, P.L. 109-102, enacted November 14, 2005

Table F-12 outlines the financial status of ESF.

Sources and Uses of Funding for Iraq Relief and Reconstruction Data Clarification

SIGIR compiled data on the sources, uses, and status of Iraq reconstruction funds from the: Office of Management and Budget (OMB), Defense Finance and Accounting Service, U.S. Army, DoS, USAID, Treasury, DoD Washington Headquarters Services (DFAS), MNC-I, U.S. Trade and Development Agency, International Monetary Fund (IMF), and World Bank. SIGIR analyzed the data for reasonableness and consistency across sources of data. SIGIR did not review or audit the processes, controls, or systems in place at the providing agency or organization. SIGIR accepts the validity of the data provided and believes that the presentation of sources and uses of funds in this Report is a reasonable compilation of the status of Iraq relief and reconstruction funding through March 31, 2007 (unless an alternative date is noted).

FINANCIAL STATUS OF IRAQ SECURITY FORCES FUND (FY 2005), P.L. 109-13, AS OF 3/27/2007 (MILLIONS)

SECTOR	APPORTIONED	COMMITTED	OBLIGATED	EXPENDED
Ministry of Defense Forces				
Sustainment	\$573	\$569	\$568	\$519
Infrastructure	1,072	1,072	1,072	864
Equipment and Transportation	1,382	1,382	1,382	1,247
Training and Operations	138	137	135	106
Ministry of Interior Forces				
Sustainment	248	248	248	216
Infrastructure	427	424	424	318
Equipment and Transportation	387	387	387	308
Training and Operations	944	944	944	917
Quick Response Fund	145	136	136	91
Total	\$5,316	\$5,299	\$5,296	\$4,587

Source: Secretary of Army, Finance Report, March 27, 2007.

Note: In Section 2 of this Report, FY 2005 and FY 2006 appropriations are referred to as ISFF. Data not formally reviewed or audited. Figures may not total correctly because of rounding.

TABLE F-10

**FINANCIAL STATUS OF IRAQ SECURITY FORCES FUND (FY 2006), P.L. 109-234,
AS OF 3/27/2007 (MILLIONS)**

SECTOR	APPORTIONED	COMMITTED	OBLIGATED	EXPENDED
Ministry of Defense Forces				
Sustainment	\$185	\$185	\$175	\$122
Infrastructure	751	751	372	41
Equipment and Transportation	602	601	499	374
Training and Operations	20	20	17	5
Ministry of Interior Forces				
Sustainment	210	134	57	37
Infrastructure	485	434	256	34
Equipment and Transportation	431	429	263	19
Training and Operations	217	217	195	181
Quick Response Fund	30	0	0	0
Detainee Ops	73	61	58	4
Prosthetics Clinic	3	3	2	0
Total	\$3,007	\$2,835	\$1,894	\$818

Source: Secretary of Army, Finance Report, March 27, 2007.

Note: In Section 2 of this Report FY 2005 and FY 2006 appropriations are referred to as ISFF.
Data not formally reviewed or audited. Figures may not total correctly because of rounding.

TABLE F-11

**FINANCIAL STATUS OF ECONOMIC SUPPORT FUND (FY 2006), P.L. 109-234,
AS OF 3/26/2007 (MILLIONS)**

SECURITY TRACK	APPORTIONED	OBLIGATED
PRT/PRDC Projects	\$315	\$315
Infrastructure Security Protection (Oil, Water, and Electric)	277	277
PRTs Local Government Support	155	155
Community Stabilization Program in Strategic Cities	135	135
Marla Ruzicka Iraq War Victims Fund	5	5
Subtotal	887	887
Economic Track		
Operations and Maintenance Sustainment	\$285	\$285
Capacity Development and Technical Training	60	60
Subtotal	345	345
Political Track		
Ministerial Capacity Development (USAID)	\$60	\$60
Ministerial Capacity Development (IRMO)	45	30
Regime Crimes Liaison Office	33	33
Democracy Funding for IRI, NDI, NED	25	25
Policy and Regulatory Reforms	20	20
Civil Society, ADF, IFES	18	18
USIP	4	4
Civil Society, IREX	3	3
Subtotal	208	193
Grand Total	\$1,440	\$1,425

Source: IRMO, *Weekly Status Report*, March 27, 2007.

Note: Data not formally reviewed or audited. Figures may not total correctly because of rounding.

TABLE F-12